

## Message Text

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P 190815Z MAY 78  
FM AMEMBASSY ANKARA  
TO SECSTATE WASHDC PRIORITY 2001

C O N F I D E N T I A L SECTION 1 OF 3 ANKARA 3837

E.O. 11652: GDS  
TAGS: OGEN  
SUBJ: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)  
PROCESS

REF: STATE 063477

A. DECISION UNIT: TURKEY

1. PACKAGE I OF IV

IF PERSONNEL RESOURCES WITHIN TURKEY ARE REDUCED TO  
90 PERCENT OF THE CURRENT LEVEL, THE AMERICAN CONSULATE IN ADANA  
WOULD BE CLOSED AND CUTS IN PERSONNEL WOULD EFFECT THE CAPABILITIES  
OF ALL OTHER SECTIONS. THOUGH THE MISSION WOULD BE ABLE TO MEET THE  
MINIMUM AGREED GOALS AND OBJECTIVES FOR TURKEY, THERE WOULD BE A  
CURTAILMENT IN THE SUPPORT THE EMBASSY OFFERS TO THE MILITARY  
STATIONED IN TURKEY AND THERE WOULD BE A DECREASE IN THE QUALITY  
OF REPORTING AND THE MISSION'S ABILITY TO CONTRIBUTE TO THE  
WASHINGTON POLICY PROCESS.

WITHIN PACKAGE I, THE EXECUTIVE SECTION OF THE MISSION WOULD  
BE REDUCED BY ONE OFFICER AND ONE AMERICAN STAFF POSITION TO A  
TOTAL OF 5 OFFICERS, 4 STAFF AND 1 LOCAL POSITION. THE EXECUTIVE  
STAFF COULD CONDUCT POLICY FORMULATION AND MANAGEMENT GUIDANCE  
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FOR ALL ELEMENTS IN THE MISSION. AS A RESULT OF THE ELIMINATION  
OF THE POLITICAL OFFICER POSITION IN IZMIR, THE CONSUL GENERAL  
WOULD ASSUME THE DUTIES OF THE POLITICAL REPORTING OFFICER.  
THE PRINCIPAL OFFICER POSITION IN ADANA IS ELIMINATED.

WITHIN PACKAGE I, THE POLITICAL/LABOR SECTION WOULD  
BE REDUCED BY 3 OFFICERS, 0 STAFF AND 2 LOCAL POSITIONS. THERE

WOULD REMAIN A TOTAL OF 9 OFFICERS, 6 STAFF, 5 LOCAL PERSONNEL. THE SECTION WOULD CONTINUE TO PROVIDE REPRESENTATION, REPORTING AND POLICY FORMULATION ACTIVITIES. WITH THE LOSS OF THE LABOR ATTACHE POSITION, THE DUTIES OF LABOR REPORTING WOULD BE ABSORBED BY OTHERS IN THE UNIT. POLITICAL REPORTING FOR THE ADANA REGION WOULD ALSO BE ABSORBED INTO THE EMBASSY'S POLITICAL SECTION. AS NOTED ABOVE, RESPONSIBILITIES FOR POLITICAL REPORTING IN IZMIR WOULD BE HANDLED BY THE CONSUL GENERAL. THERE WOULD BE A DE-EMPHASIS OF POLITICAL AND LABOR REPORTING FROM THE ADANA AND IZMIR REGIONS.

THE EFFECT OF THE LOSS OF 1 OFFICER POSITION ON THE POL/MIL SUBSECTION IS NOT KNOWN AT THIS TIME. THE VOTE IN CONGRESS ON THE EMBARGO ON TURKEY AND THE RATIFICATION OF THE DEFENSE COOPERATION AGREEMENT COULD GENERATE A GREAT DEAL OF WORK FOR THE POL/MIL SECTION. THE LOSS OF 1 OFFICER WOULD PLACE A GREAT STRAIN ON THE EMBASSY'S ABILITY TO PROVIDE SUFFICIENT SUPPORT FOR THE MILITARY AFTER THE VOTE IS FINALIZED.

THE ECONOMIC/COMMERCIAL SECTION WOULD LOSE 1/2 OFFICER, 9 STAFF AND 3 LOCAL POSITIONS UNDER PACKAGE I. THERE WOULD REMAIN 8 OFFICERS, 2 STAFF AND 8 LOCAL EMPLOYEES. THE EMBASSY ECONOMIC SECTION WOULD ABSORB THE ECONOMIC AND COMMERCIAL RESPONSIBILITIES OF THE ADANA CONSULATE. THE LOSS OF A COMMERCIAL ASSISTANT IN ISTANBUL WOULD BURDEN THAT COMMERCIAL SECTION SHOULD ANY INCREASE IN ACTIVITY BE FORTHCOMING. CONFIDENTIAL

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UNDER PACKAGE I, THE ADMINISTRATIVE SECTION WOULD ABSORB THE LOSS OF 2 OFFICER POSITIONS, 1 STAFF AND 7 LOCAL POSITIONS

THE CONSULATE GENERAL IN ISTANBUL WOULD REDUCE THE COMMUNICATIONS SUPPORT THAT IT PROVIDES TO THE USAF IN ISTANBUL. BACK-UP COMMUNICATIONS SUPPORT ACTIVITIES PROVIDED BY THE CONGEN IN ISTANBUL FOR ANKARA WOULD BE ELIMINATED AND COMMUNICATIONS PERSONNEL SHORTAGES WOULD REQUIRE TDY SUPPORT. TWO MAINTENANCE POSITIONS IN ISTANBUL AND TWO IN ANKARA WOULD BE ELIMINATED, AND THE SERVICES WOULD BE PROVIDED BY CONTRACTUAL AGREEMENT. IT IS EXPECTED THAT THE QUALITY OF SERVICE WOULD DECREASE BECAUSE OF THIS CHANGE. THE POSITION OF SECRETARY TO THE ADMINISTRATIVE COUNSELOR AT THE EMBASSY WOULD ALSO BE ELIMINATED. THE EMBASSY WOULD, THEREFORE, HAVE NO FLEXIBILITY TO PROVIDE BACK-UP SECRETARIAL PERSONNEL IN THE EVENT OF ILLNESS AND/OR LEAVE. THE ADMINISTRATIVE SECTION WOULD BE ABLE TO PROVIDE THE NECESSARY SUPPORT ACTIVITIES TO THE MISSION.

THE CONSULAR SECTION UNDER PACKAGE I WOULD GAIN 1/2 OFFICER, AND LOSE 0 STAFF AND 1 LOCAL EMPLOYEE. THE EMBASSY CONSULAR SECTION WOULD ASSUME THE CONSULAR RESPONSIBILITIES OF THE CONSULATE IN ADANA. THE CONSULAR/ECONOMIC OFFICER AND THE

FSL CONSULAR SPECIALIST IN ADANA WOULD BE TRANSFERRED TO THE CONSULAR SECTION IN THE EMBASSY. CONSULAR ACTIVITIES WOULD CONTINUE TO BE PERFORMED TURKEY-WIDE, ALTHOUGH THE ABILITY TO SUPPORT MILITARY AND AMERICAN PRISONERS IN SOUTHERN TURKEY WOULD BE DIMINISHED.

THIS PACKAGE FY 89				
RESOURCE REQUIREMENTS	FY78	FY79	ONLY	CUMULATIVE
US OFFICERS	66	65	6	60
US STAFF	17	16	2	16
FSLs	131	131	13	118
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TOTALS	214	212	21	193

IMPACT ON US POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES. OUR ABILITY TO EFFECT GOALS I, II, AND IV WOULD REMAIN INTACT, ALTHOUGH THE REDUCTION OF OFFICER POSITIONS WOULD DECREASE OUR CONTACTS AND CHANNELS OF COMMUNICATION WITH THE TURKISH GOVERNMENT. THE ELIMINATION OF AN OFFICER POSITION IN THE POLITICAL/MILITARY SUBSECTION AND THE LOSS OF A POLITICAL OFFICER IN IZMIR AND ADANA WOULD REDUCE THE ATTENTION THAT CAN BE FOCUSED ON MILITARY PROBLEMS AS WELL AS REDUCING OUR ACCESS TO THE TURKISH IN THE SOUTH OF TURKEY AND IN THE IZMIR" AEGEAN AREA. THE CLOSURE OF THE CONSULATE IN ADANA WILL EFFECT OUR ACCESS TO IMPRISONED AMERICANS IN SOUTHERN TURKEY, AND OUR ABILITY TO PROVIDE CONSULAR SUPPORT TO THE INCIRLIK CDI. ALTHOUGH A CONSULAR OFFICER WILL BE ADDED TO THE EMBASSY CONSULAR SECTION, HIS DISTANCE FROM ADANA WILL REDUCE HIS EFFECTIVENESS. AS

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 TO SECSTATE WASHDC PRIORITY 2002

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EXPLAINED ABOVE, THE EMBASSY'S ADMINISTRATIVE SECTION WOULD BE ABLE TO CONTINUE TO PROVIDE SUPPORT FOR MOST ACTIVITIES. THERE WOULD BE A CUT IN THE FLEXIBILITY TO PROVIDE SECRETARIAL AND COMMUNICATIONS BACK-UP. THERE WOULD BE A REDUCTION OF COMMUNICATIONS SUPPORT TO THE AIR FORCE IN ISTANBUL.

## 2. PACKAGE II OF IV

IF PERSONNEL RESOURCES WITHIN TURKEY ARE REDUCED TO 95 PERCENT OF THE CURRENT LEVEL, THE CONSULATE IN ADANA WOULD BE CLOSED AND THE CONSULAR OFFICER AND FSL CONSULAR SPECIALIST WOULD BE DETAILED TO THE EMBASSY CONSULAR SECTION. THE JUNIOR SECRETARIAL POSITION IN THE EMBASSY'S EXECUTIVE SECTION WOULD BE ELIMINATED, AS WELL AS THE POLITICAL OFFICER POSITION IN IZMIR. ALL LOCAL POSITIONS IN ADANA WOULD BE ELIMINATED WITH THE EXCEPTION OF ONE CONSULAR LOCAL EMPLOYEE WHO WOULD BE TRANSFERRED TO THE EMBASSY. TWO GENERAL SERVICES MAINTENANCE POSITIONS IN ISTANBUL WOULD BE CONVERTED TO CONTRACTUAL AGREEMENTS.

### THIS PACKAGE FY 80

RESOURCE REQUIREMENTS	FY78	FY79	ONLY	CUMULATIVE
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US OFFICERS	66	65	3	63
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US STAFF	17	16	1	16
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FSLs	131	131	7	124
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TOTALS	214	212	11	203
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IMPACT ON CURRENT US POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES.

THERE WILL CONTINUE TO BE A SHORTFALL IN THE POLITICAL AND ECONOMIC REPORTING FOR SOUTHERN TURKEY. OUR ABILITY TO PROVIDE CONSULAR SUPPORT FOR THESE BASES THERE WILL ALSO CONTINUE TO SUFFER DUE TO THE DISTANCES BETWEEN THE RESPONSIBLE OFFICERS AND THE AREA OF ACTIVITY. OUR ACCESS TO MILITARY IN IZMIR AND ADANA AS WELL AS POLITICAL REPORTING FOR THE IZMIR DISTRICT WILL ALSO SUFFER.

## 3. PACKAGE III OF IV

WITH PERSONNEL RESOURCES REMAINING AT THE CURRENT LEVEL,  
THERE ARE NO RECOMMENDATIONS TO REDISTRIBUTE POSITIONS.

RESOURCE REQUIREMENTS, WOULD THERE FORE REMAIN AS  
INDICATED IN THE FY 78 COLUMN ABOVE.

ALL POLICY GOALS, OBJECTIVES WOULD BE PURSUED AND  
ESSENTIAL ACTIVITIES CONTINUED AT THIS LEVEL.

#### 4. PACKAGE IV OF IV

THE MISSION RECOMMENDS THE ESTABLISHMENT OF ONE JUNIOR  
OFFICER CAREER CANDIDATE POSITION IN IZMIR. THIS JUNIOR OFFICER  
WOULD BE AN ADMINISTRATIVE SPECIALIST RECEIVING TRAINING AND  
SUPERVISION FROM THE CONSULAR/ADMINISTRATIVE OFFICER. THE JUNIOR  
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OFFICER WOULD THEN BE ROTATED TO THE CONSULAR SECTION IN ANKARA  
AFTER THE COMPLETION OF ONE YEAR IN IZMIR AND THE ROTATION  
OFFICER IN ANKARA WOULD TRANSFER TO IZMIR. AT PRESENT, THE  
CONSULAR /ADMINISTRATIVE OFFICER IN IZMIR DOES NOT HAVE THE TIME  
AVAILABLE TO DEVOTE TO BOTH SUPERVISION OF THE ADMINISTRATIVE  
SECTION IN IZMIR AND PERFORMANCE OF CONSULAR DUTIES. WITH THE  
ELIMINATION OF THE POLITICAL OFFICER POSITION IN IZMIR, THE BACK-UP  
TO THE CONSULAR OFFICER IS REDUCED AND A GREATER BURDEN IS  
PLACED ON THE POSITION. ANKARA THEREFORE RECOMMENDS THE ESTABLISH-  
MENT OF THE JUNIOR OFFICER/CAREER CANDIDATE POSITION IN IZMIR.

	THIS PACKAGE FY80			
RESOURCE REQUIREMENTS	FY78	FY79	ONLY	CUMULATIVE
US OFFICERS	66	65	1	66
US STAFF	17	16	0	16
FSLs	131	131	0	131
TOTALS	214	212	1	213

#### B. ANALYSIS OF FUNDING

THE CURRENT OPERATING EXPENSES FOR OTHER THAN PERSONNEL  
COMPENSATION, INCLUDING CONSTITUENT POSTS, ARE AS FOLLOWS:

FY 1978-FIELD BUDGET PROJECTION

SALARIES AND EXPENSES

TRAVEL OF PERSONS 97,600

TRANSPORTATION OF THINGS 95,100

RENTS, COMMUNICATIONS,  
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UTILITIES 291,800

PRINTING & REPRODUCTIONS 5,700

CONTRACTUAL, ORE AND OTHER  
SERVICES 476,000

SUPPLIES AND MATERIALS 349,000

FURNISHINGS AND EQUIPMENT 83,800

GRATUITIES 2,600

TOTAL S&E 1,401,600

REPRESENTATION 29,800

LANGUAGE 28,800

BUILDING OPERATIONS (FBO)

ROUTINE MAINTENANCE AND  
FURNISHINGS 297,000

SPECIAL PROJECTS, TERRORISM  
INCLUSIVE 100,000

TOTAL FBO 1,857,200

BY FUNDING SALARY AND EXPENSES ALLOTMENTS BELOW 1978 LEVELS, THE  
MISSION WOULD, OF NECESSITY, BE FORCED TO REDUCE ITS PERSONNEL.  
EXPENSES UNDER S&E ARE DIRECTLY RELATED TO THE NUMBER OF PERSONNEL  
PRESENT. THE FUNDING FOR FBO, LANGUAGE AND REPRESENTATION COULD  
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BE REDUCED. THE POST LANGUAGE PROGRAM COULD BE CURTAILED AND ONLY  
THOSE OFFICERS IN LANGUAGE-DESIGNATED POSITIONS OFFERED INSTRUCTION.  
THE FISCAL IMPACT WOULD BE MINIMAL WHILE THE MORALE ASPECT WOULD  
BE MUCH GREATER. TURKISH IS A DIFFICULT LANGUAGE AND ENGLISH IS  
NOT WIDELY SPOKEN. BY NOT OFFERING LANGUAGE TO OTHER THAN LAN-

GUAGE-DESIGNATED OFFICERS, THE POST WOULD COMPOUND THE PROBLEMS OF LIVING IN TURKEY. MUCH OF THE FBO ALLOTMENT OVER AND ABOVE MAINTENANCE IS FOR TERRORISM-RELATED PROJECTS. REDUCTION OF THESE ALLOTMENTS WOULD BE UNACCEPTABLE GIVEN THE CURRENT LEVEL OF VIOLENCE IN TURKEY. REPRESENTATION FUNDING IS NECESSARY AS THERE IS NOT A LARGE AMERICAN COMMUNITY TO NATURALLY BACKSTOP ANY DECREASE IN OFFICIAL ENTERTAINING AND RELATIONS BETWEEN OUR COUNTRY AND TURKEY ARE STRAINING.

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BUILDINGS

THERE ARE 17 USG-OWNED PROPERTIES IN TURKEY, THE ANKARA CHANCERY AND ISTANBUL OFFICE BUILDINGS, WAREHOUSE, GARAGE AND USICA OFFICE BUILDINGS, THE ANKARA AND IZMIR OFFICIAL RESIDENCES, 4 SENIOR QUARTERS AND 2 STAFF APARTMENT BUILDINGS.

THE CHANCERY IS SEVERELY OVERCROWDED AND ADDITIONAL OFFICE SPACE IS URGENTLY REQUIRED. A PRINCIPAL OFFICER'S RESIDENCE IN ISTANBUL IS REQUIRED. THREE SENIOR OFFICER RESIDENCES ARE SCHEDULED FOR CONSTRUCTION ON A USG-OWNED SITE FOR FY-1981-82.

REPRESENTATION

FY-79 REPRESENTATION FUNDS TOTAL \$34,100 AND ARE ADEQUATE FOR THE NEEDS OF THE MISSION.

EQUIPMENT

EQUIPMENT NEEDS FOR FY-79 TOTAL \$291,200. AN ERRATIC

AND FLUCTUATING ELECTRIC POWER SOURCE TAKES A HEAVY TOLL ON EQUIPMENT. NORMAL EQUIPMENT LIFE SPANS ARE, AS A RESULT, REDUCED UP TO 33 PERCENT NECESSITATING AN ABOVE-NORMAL REPLACEMENT PROGRAM.  
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C. EVALUATION OF OTHER AGENCIES

USICA

IMPROVED BILATERAL CONTACTS IN THE INFORMATION AND CULTURAL AREAS IS AN APPROACH OR TECHNIQUE IN WORKING TO ACHIEVE OTHER GOALS AND OBJECTIVES OF THE MISSION. DISCIPLINED INFORMATION PROGRAMMING CONTRIBUTES DIRECTLY TO THOSE OBJECTIVES, WHILE SERVING OVERALL US INTERESTS IN TURKEY BY EHLPING TO DEVELOP MUTUAL UNDERSTANDING. THE GOALS AND OBJECTIVES OF ICA IN TURKEY INTEGRATE WILLWITH THESE OVERALL GAOLS AND OBJECTIVES OF THE MISSION. THE PRESENT COMPELMENT, 13 MAERICANS AND 58 LOCALS IS SCHEDULED TO BE REDUCED BY 5 LOCALS BY FY-79. THIS COMPLEMENT IS ADEQUATE FOR THE MISSION.

FAS

THE PRESENT COMPLEMENT OF FAS PERSONNEL (1 AMERICAN AND 3 LOCAL EMPLOYEES) IN TURKEY IS SUFFICIENT TO PERFORM ITS GOALS AND OBJECTIVES. THE GOALS OF THE FAS PROGRAM COINCIDES WITH THE GOALS AND BOJECTIVES OF THE MISSION IN AGRICULTURAL AREAS.

DEA

DEA'S COMPLEMENT CONSISTS OF 5 AMERICAN AND 3 LOCAL EMPLOYEES. IN SUPPORT OF US NARCOTICS POLICY TO ASSIST IN EFFORTS TO PREVENT THE POSSIBILITY OF AN ILLICIT FLOW OF DRUGS TO THE US AND TO PROVIDE ENFORCEMENT SUPPORT TO THE TURKISH NATIONAL POLICE, THE PRESENT LEVEL OF DEA RESOURCES IN TURKEY IS ADEQUATE FOR ITS MISSION AND APPROPRIATELY UTILIZED. DEA'S GOALS ARE IN LINE WITH THE OEEVEALL GOALS OF THE MISSION.

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AAO

THE AID AFFAIRS OFFICE IN TURKEY (1 AMERICAN AND 1 LOCAL EMPLOYEE) IS IN THE PROCESS OF PHASING OUT. ITS PRIMARY OBJECTIVE IS TO ACCOMPLISH THE PHASE-OUT AND TO MONITOR THE ONGOING PROGRAMS THAT HAVE BEEN ESTABLISHED BY AID. THESE OBJECTIVES ARE IN COOR-



DINATION WITH THE WISHES OF THE MISSION.

DAO

THE OFFICE OF DEFENSE ATTACHE COMPLEMENT IS 14 AMERICANS AND 4 LOCALS. THE MISSION OF THE DAO IS TO COLLECT AND REPORT MILITARY AND MILITARY-POLITICAL INFORMATION AS REQUIRED BY DOD, REPRESENT DOD AND THE MILITARY SERVICES AND SUPPORT THE US AMBASSADOR. IN THE EVENT JUSMMAT IS ABOLISHED, IT WOULD ALSO ASSUME THE PERFORMANCE OF THE SECURITY ASSISTANCE FUNCTIONS. IT IS ADEQUATELY MANNED AT PRESENT BUT DUE TO BE CUT ONE ENLISTED POSITION IN 1979. BECAUSE OF THE LARGE AIRCRAFT CLEARANCE WORKLOAD, IT IS AUGMENTED BY ONE TUSLOG SERGEANT. THE FUTURE OF THIS AUGMENTEE IS UNCERTAIN.

DOD/DCSG

THE DEFENCE COMMUNICATIONS SUPPORT GROUP HAS AN AUTHORIZED COMPLEMENT OF 11 AMERICANS AND NO LOCALS WHICH IS SUITABLE FOR THE GOALS AND OBJECTIVES OF THIS COMMUNICATIONS SUPPORT GROUP.

USEC/CENTO

THE CENTRAL TREATY ORGANIZATION HAS AN AUTHORIZED COMPLEMENT OF 20 AMERICANS AND 4 LOCALS WHICH IS ADEQUATE FOR ATTAINING MISSION GOALS.

CENTO SECRETARIAT

THE COMPLEMENT OF 3 AMERICANS AND NO LOCAL EMPLOYEES IS IN CONFIDENTIAL

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LINE WITH THE OVERALL GOALS AND OBJECTIVES OF THE MISSION.

USMG

THE 21 MARINE GUARDS UTILIZED FOR SECURITY PURPOSES ARE BEING AUGMENTED TO 24 TO MEET THE SECURITY REQUIREMENTS OF THE MISSION.

JUSMMAT

THE JOINT US MILITARY MISSION FOR AID TO TURKEY COMPLEMENT IS 78 AMERICANS AND 39 LOCALS. CONTINUING PERSONNEL REDUCTION AIM FOR A FY 80 COMPLEMENT OF 65 AMERICANS AND 30 LOCALS.

D. RANK ORDERING LOW PRIORITY USG ACTIVITIES

USG ACTIVITIES OR PORTIONS OF ACTIVITIES OF AGENCIES WHICH

FALL WITHIN 10 PCT OF ALL USG ACTIVITIES THAT ARE LEAST IMPORTANT  
TO THE ATTAINMENT OF AGREED MISSION GOALS, OBJECTIVES AND ESSENTIAL  
ACTIVITIES ARE:

1. REMAINING AID ACTIVITIES IN TURKEY COMPRISING ONE AMERICAN  
AND ONE LOCAL EMPLOYEE;
2. DEA ACTIVITIES AT IZMIR INVOLVING ONE AMERICAN EMPLOYEE;
3. JUSMMAT PLANNED REDUCTION OF 13 AMERICANS AND 9 LOCALS;
4. DAO REDUCTION OF 2 AMERICANS.  
SPIERS

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## Message Attributes

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